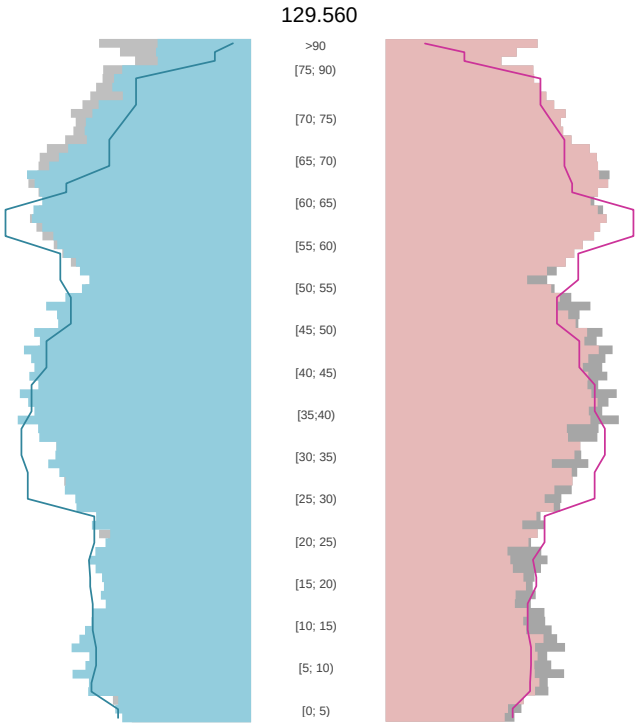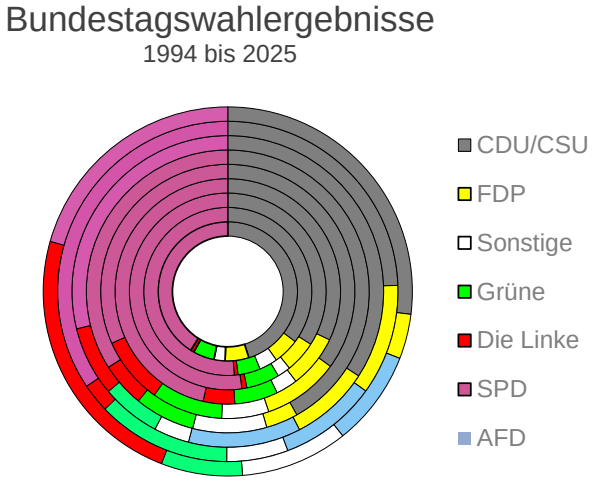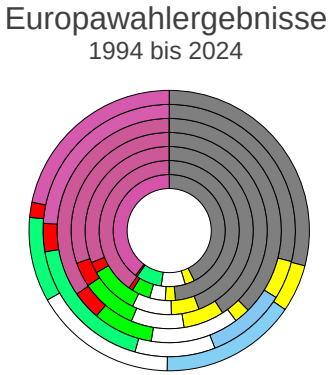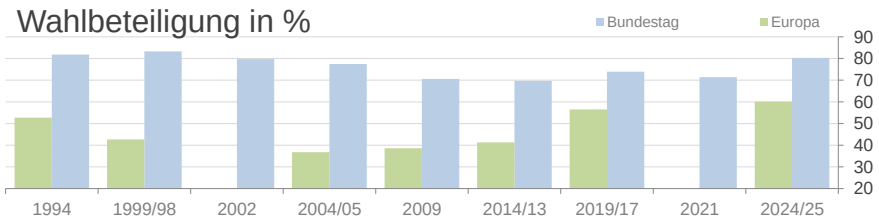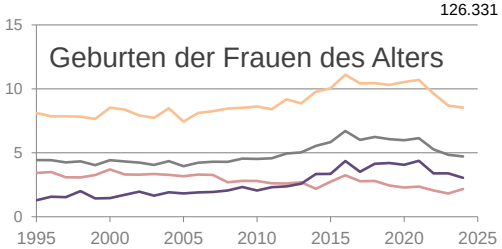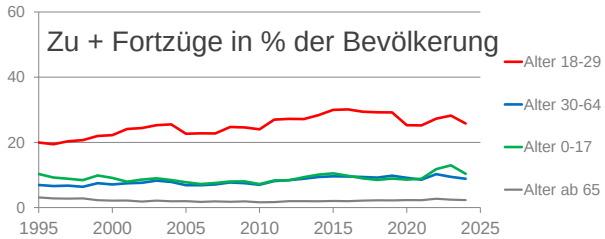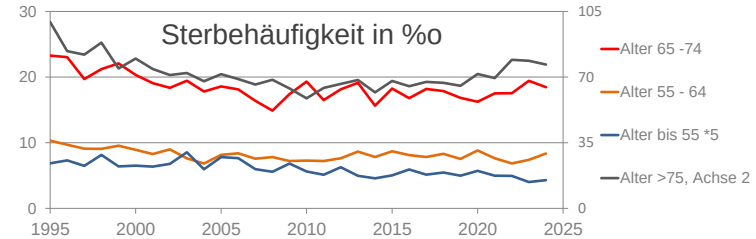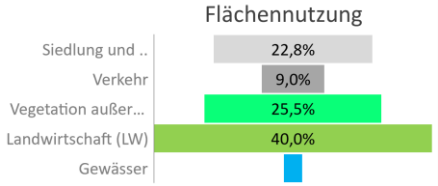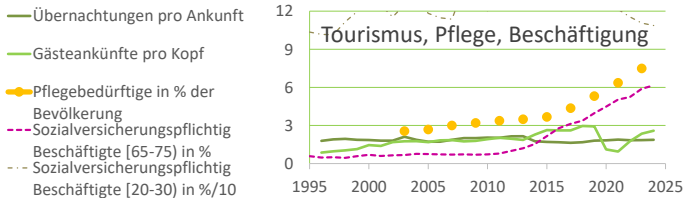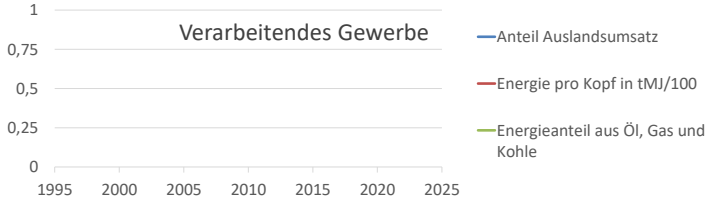Wolfsburg, kreisfreie Stadt